

Annex 27 – Military Coordination

Primary Agency: Illinois National Guard (ILNG)

Support Agencies: State Emergency Operations Center (SEOC)

All Agencies: General Requirements for Other State Agencies, Boards and Commissions

I. Introduction

A. Purpose - Provide guidance to state partners on ILNG capabilities, processes required to request assistance, expected response times and state support of approved missions.

B. Scope

1. This annex establishes ILNG coordinating procedures during domestic operations (DOMOPS) in a defense support to civil authorities (DSCA) environment.
2. For the purpose of this annex, the following terms are defined below:
 - a) Title 10 – federally funded and federally controlled forces
 - b) Title 32 – federally funded and state controlled forces
 - c) SAD – state active duty, state funded and state controlled forces
3. This annex and its appendices address Immediate Response Authority (IRA)

C. Policy

1. All ILNG personnel and equipment are federally funded assets under the control of the governor. The governor has the authority to call the ILNG into SAD status. Upon SAD activation, all ILNG forces and equipment are available assets to SEOC and all state partners.
2. Upon SAD activation, the state of Illinois assumes all support aspects of the ILNG to include, but not limited to, payroll, logistical support and liability, as well as reimbursement costs for the use of any federal equipment.
3. Implementation of this annex will not supersede any federal or state laws, rules or policies.
4. Procedures for utilization, control and use of ILNG resources will incorporate and/or consider operational priorities that include, but are not limited to, the protection of life, public health and safety, property

protection, environmental protection, restoration of essential utilities, restoration of essential program functions and coordination as appropriate.

5. Upon SAD activation, the SEOC will provide coordination and logistical assistance to ILNG forces notified, activated and/or deployed for all state-approved missions.
6. ILNG is responsible for ensuring organic personnel receive requisite training for assigned missions to the extent possible in accordance with internal standard operating procedures (SOP).

D. Procedure Overview

1. The ILNG comprises approximately 10,000 Army National Guard personnel and 3,000 Air National Guard personnel, along with all associated equipment, across seven Major Subordinate Commands (MSC)
2. Key stakeholders, partners and executive officials at the local level contact SEOC regarding possible requests for support from the ILNG.
3. SEOC vets all requests for assistance through internal procedures outlined in SEOC Standard Operating Guideline – Resource Management System Processes, 01 May 2015, prior to assigning missions to state agencies.
4. State requests assistance from ILNG and other agencies in a variety of mission types in order to assist civil authorities with the protection of life and property and to maintain peace, order and public safety.
5. Mission assignments for the ILNG are identified and approved through the SEOC, requiring coordination with state and local agencies.
6. All validated requests that require ILNG support go through the ILNG SEOC Liaison Officer (LNO) in the SECO LNO Cell to the ILNG Joint Operations Center (JOC).
7. ILNG JOC inputs requests for support through ILNG mission validation and approval processes in accordance with NGIL PAM 3203.01, Mission Validation and approval for SAD and DSCA. Issue resolution occurs at a director-to-director level.

E. Assumptions

1. ILNG members who live and/or work in potentially impacted communities or have first responder civilian occupations are equally susceptible to any incident, reducing ILNG response availability rates dependent on size, scope and magnitude of the incident.

2. A minimum of 48 hours is required to notify, activate, deploy, coordinate, implement missions and sustain operations.
3. ILNG members will require support beyond organic capabilities to implement mission assignments approved by the SEOC manager.
4. Not more than 12% of ILNG resources will be required to support field or deployed ILNG members' mission assignments approved by the SEOC manager.

II. Concept of Operations

A. General

1. ILNG will establish and maintain communication with the SEOC, as well as run 24-hour liaison operations at the SEOC in accordance with the SEOC activation level.
2. All validated missions for ILNG support will be routed through the SEOC ILNG LNO Cell.
3. Mission approval and assignment will be based on the CARRLL principle as defined below:
 - a) Costs projected
 - b) Appropriate use of asset
 - c) Readiness impact on the asset
 - d) Risk to the asset
 - e) Legal authorities
 - f) Lethal force potentially used by or against the asset
4. ILNG internal mission approval processes may require up to 12 hours.
5. ILNG muster of forces requires 48 hours.
6. Upon completion of mission, units will require 48 hours to stand down, return responsibilities to civil authorities and redeploy back to assigned duty location.
7. Upon return to assigned duty location, reconstitution activities will require 24 hours in accordance with local SOP prior to release from SAD.

B. Notification, Alert and Warning

1. Alert and warning notification of ILNG SEOC LNO Cell will be handled in accordance with the Illinois Emergency Operations Plan (IEOP) Appendix A-1, Notification, Alert and Warning.
2. The ILNG SEOC LNO Cell will notify, alert and warn ILNG Adjutant General and JOC of activation of this annex.
3. When necessary, a senior ILNG member will deploy to the SEOC with the SEOC ILNG LNO Cell as outlined in the ILNG Senior Leader Emergency Response Role table below (alternates may be assigned based on availability). The mission for the ILNG senior member is to assist in expediting requests for ILNG support, be a conduit for plans for support for Emergency Management Assistance Compact (EMAC) from other National Guards, and to provide information and guidance on ILNG capabilities, in addition to other NG capabilities, relevant to the size, scope, and magnitude of the event.

Duty Position	Emergency Response Role
Adjutant General	Policy Level – with Governor and IEMA Director
Assistant Adjutant General – Army	Commander Illinois Army National Guard (Generate Forces, Battlefield Circulation)
Assistant Adjutant General – Air	Commander Illinois Air National Guard (Generate Forces, Battlefield Circulation)
Director, Joint Staff	ILNG advisor to State Coordinating Officer at JFO /SEOC. Could be DSC if needed.
Assistant AAG-Army (M-Day)	Dual-Status Commander/ JTF Commander (if DSC-level event), Potential backfill as JFO/SEOC advisor
Chief of Staff-Air	Potential DSC/JTF CDR Potential backfill as JFO/SEOC advisor
Standing JTF Commander	JTF Commander/DSC (if below O7-level DSC), T32 Deputy to DSC (if GO selected as DSC)
US Property and Fiscal Officer	Primary advisor to TAG on federal policy/funding/property/fiscal issues
IDMA Military Executive	Primary advisor to TAG on state policy/funding/property/fiscal issues

Table 1: Senior Leader Emergency Response Role

4. ILNG JOC is responsible for internal notification, alert, warning, and activation of all ILNG resources based on requests through the SEOC.

C. Activation

1. SEOC Activation Level SOP will be used to determine necessity of coordination.

2. ILNG will send an EMAC coordinating officer to the SEOC in accordance with SEOC activation levels, if required, to assist the ILNG SEOC LNO.

D. Communications

1. Communications throughout response and recovery will be conducted in accordance with standard operating procedures and managed using established procedures, processes and policy outlined in IEOP Annex 3, Communications.
2. External Communications between agencies will be conducted in a National Incident Management System (NIMS) compliant manner utilizing clear-text and frequencies coordinated with the SEOC.
3. All internal communications will be managed by the ILNG using organic equipment.

E. Resource Management and Logistics

1. ILNG personnel will mobilize on SAD with equipment and supplies on hand to self-sustain up to 72 hours, the associated cost to be reimbursed by the state.
2. All additional logistical requirements will be carried out in accordance with IEOP Annex 9, Resource Management.

F. Reporting Requirements

1. The SEOC ILNG LNO Cell will serve as the coordinating point for ILNG situational updates, provide required intelligence briefings, and provide critical and priority information obtained for stakeholders, key-decision makers and the SEOC.
2. As appropriate for the type, scope and magnitude of ILNG missions, the SEOC ILNG LNO Cell will report disruptions impacting mission accomplishment to potentially affected stakeholders, key decision-makers and the SEOC as required.
3. The SEOC ILNG LNO Cell will coordinate directly with state agency representatives to ensure coordination of information, situational awareness and intelligence as needed.

G. Implementation Requirements

1. Notification, activation and deployment of ILNG forces will be conducted in accordance with the SEOC Management and Coordination SOP and ILNG internal policy and procedure.
2. Requirements pertaining to the coordination and sustainment of ILNG forces must be fully addressed prior to implementation operations.

3. Activation of ILNG forces is predicated on approval of a request from the governor of Illinois or a designated representative.
4. Organization
 1. Direction and Control
 - a) The ILNG SEOC LNO Cell is the single point of coordination for all state support by ILNG assets.
 - b) At times senior ILNG leadership may also be on hand at the SEOC. In such circumstances, the ILNG SEOC LNO Cell remains the initial point of all coordination.
 - c) The SEOC, under gubernatorial authorization, is the coordinating and managing structure for the use and deployment of ILNG resources.
 - d) In accordance with NIMS, ILNG retains command and control of ILNG SAD resources. ILNG leadership will participate in all SEOC, State Unified Area Command (SUAC), and Incident Command Post (ICP) activities.
 - e) The IEMA director or designee has the authority to exercise overall coordination of resources belonging to the state.
 - f) Upon SAD activation, ILNG commanders will ensure all activated forces arrive at required destinations, trained to the extent possible, and in the proper uniform/equipment for the mission set.
 - g) ILNG local commanders will participate at all levels of coordination at SUAC and ICP levels.
 - h) ILNG resources will not assume incident command without gubernatorial and/or SEOC authorization.
 - i) ILNG resources activated through IRA will be directed through inherent military chain of command prior to coordination with the SEOC. (see Appendix X1-IRA)
 2. Coordinating Elements
 - a) State Internal Military Assets
 - i. ILNG SEOC LNO Cell submits all validated requests through ILNG JOC to determine resource availability and costs, deployment timeframe and sustainment of assets for mission approval.

- ii. Upon approval of the mission, Joint Force Headquarters (JFHQ) sources the ILNG assets for mission assignment, briefs asset's command and deploys asset to designated location in order to execute assigned mission tasks.

b) External Military Assets

- i. Under a presidential disaster declaration or major incident, SEOC may coordinate with the Title 10 Defense Coordinating Officer (DCO) at the Joint Field Office (JFO) for the inclusion of possible federal military assets into the state's operations.
- ii. The Title 10 DCO will act as liaison between the Federal Emergency Management Agency (FEMA), ILNG, other federal agencies and dual status commander as appropriate.
- iii. In the Joint Field Office, a senior ILNG officer assisted by ILNG J5 personnel will assist the State Coordinating Officer (SCO) from SEOC, DCO, and Primary Federal Officer (PFO) from FEMA in decision-making regarding the addition of by out-of-state assets.
- iv. Once authorized by the U.S. Secretary of Defense, an ILNG senior officer will assume the position of dual-status commander controlling both National Guard forces and any Title 10 military forces requested through the DCO.
- v. National Guard Bureau's (NGB) National Guard Coordination Center (NGCC) assists in identifying potential EMAC available forces.

III. Roles and Responsibilities

A. Illinois National Guard SEOC LNO Cell

- 1. Identify and coordinate resource availability.
- 2. Obtain and provide daily cost estimation of resource.
- 3. Coordinate with ILNG JOC to assign ILNG resources to approved mission sets.
- 4. Disseminate information gathered by the SEOC to ILNG JOC in order to further disseminate to ILNG commanders.

B. Illinois National Guard

1. Prepare ILNG resources for potential missions.
2. Identify Mission Ready Packages (MRP) for potential missions.
3. Assist in providing logistical support for ILNG assets under state control.
4. Provide long-term planning support for ILNG operations.
5. Coordinate liaisons to support and assist local, county, SUAC, element-specific support functions, JFO and/or SEOC operations.
6. Identify and determine legal authorities.
7. Coordinate with other state National Guards for EMAC forces if additional resources are required.
8. Coordinate federal military assets available through FEMA Region V DCO if additional resources are required.

C. State Emergency Operations Center

1. Collect, analyze, de-conflict and disseminate information pertinent to the ILNG and assigned missions and disseminate that information through the ILNG SEOC LNO Cell.
2. Coordinate SAD activation of ILNG resources through ILNG SEOC LNO Cell.
3. Coordinate prioritization of authorized requests from state and local authorities for ILNG resources.

IV. Authorities and References

A. Authorities

1. Illinois Emergency Management Agency Act (20 ILCS 3305), as amended
2. State of Illinois and ILNG Memorandum of Understanding, as amended
3. Illinois Intergovernmental Cooperation Act

B. References

1. Illinois Emergency Operations Plan, as amended
2. SEOC Standard Operating Guideline – Resource Management System Processes, 01 May 2015, as amended
3. Robert T. Stafford Act, Public Law 93-288, as amended, 42 USC 5121 et seq.

4. Joint Publication 3-28, Defense Support of Civil Authorities, as amended
5. DoD Directive 3025.18, Defense Support of Civil Authorities
6. DoD Directive 3025.22, Use of National Guard for DSCA
7. National Guard Regulation 500-1/ANGI 10-8101, National Guard Domestic Operations
8. NGIL PAM 3203.01, Mission Validation and approval for SAD and DSCA